

Message Text

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ACTION IO-10

INFO OCT-01 AF-06 EUR-12 ISO-00 ARA-06 EA-06 NEA-10 SSO-00

NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-03 H-02

INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

MC-02 ACDA-05 EB-07 OIC-02 /105 W
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FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 0442

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMCONGEN CAPETOWN

AMEMBASSY PRETORIA

C O N F I D E N T I A L USUN 1742

CAPETOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PFOR, UN, SC, WAS

SUBJ: SECURITY COUNCIL AND NAMIBIA

REF: (A) STATE 120774, (B) USUN 1732

SUMMARY: AFRICAN TREND TOWARD INTRODUCING CHAPTER 7
RESOLUTION GAINING MOMENTUM.

1. FOLLOWING INFORMAL SC CONSULTATIONS AFTERNOON MAY 23, AM
BENNETT MET PRIVATELY WITH SC PRESIDENT JACKSON OF GUYANA TO
DISCUSS HANDLING OF NAMIBIA IN SC. BENNETT MADE POINTS OF PARA-
GRAPH 3 REFTEL A WITH EXPLANATION THAT WE KNEW AFRICAN GROUP
AND OTHERS WERE BEGINNING SERIES OF MEETINGS ON DRAFT
AND WE WANTED SC PRESIDENT TO BE AWARE OF OUR VIEWS WHEN
HE WAS CONSULTED BY OTHERS WITH RESPECT TO DISCUSSION OF
ISSUE AND LANGUAGE OF RESOLUTION. JACKSON EXPRESSED APPRECIATION
AND THEN ASKED HOW WE WOULD FEEL ABOUT RESOLUTION LANGUAGE
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INVOLVING AN ARMS EMBARGO. BENNETT EMPHASIZED US DOES

NOT PERMIT ARMS SHIPMENTS TO SOUTH AFRICA AND JACKSON ACKNOWLEDGED THIS WAS SO. BENNETT COMMENTED THAT WE WERE NOT AT THIS TIME READY TO TALK ABOUT SPECIFIC ELEMENTS OF A RESOLUTION; HOWEVER, SITUATION IN NAMIBIA WAS NOT IN ANY COMMON SENSE VIEW A THREAT TO PEACE. IT WAS OUR STRONG VIEW THAT INVOKING CHAPTER 7 WOULD NOT SERVE OUR COMMON PURPOSE OF KEEPING PRESSURE ON SAG AND ENCOURAGING CONTINUED EVOLUTION OF SAG POLICY ON NAMIBIA IN FAVORABLE DIRECTION. RESORT TO CHAPTER 7 WOULD, IN OUR VIEW, NOT BE EFFECTIVE AND COULD IN FACT BE COUNTERPRODUCTIVE BY CAUSING VORSTER AND HIS GOVERNMENT TO DRAW UP INTO DEFENSIVE POSITION AND MOVE THINGS BACKWARD.

2. UK PERM REP RICHARD WAS HAVING SIMULTANEOUS CONVERSATION WITH SALIM OF TANZANIA, WHO ALSO RAISED QUESTION OF MANDATORY ARMS EMBARGO AGAINST SOUTH AFRICA. OUR READING IS THAT SALIM DOES NOT BELIEVE CHAPTER 7 ACTION WOULD BE CONSTRUCTIVE, BUT DOES NOT KNOW HOW TO STEM RISING TIDE OF RHETORIC IN AFRICAN GROUP. POSITION OF SALIM'S OWN FOREIGN MINISTER, WHO WILL COME TO NY FOR DEBATE, IS UNCERTAIN.

3. IN ADDITION TO MALACELA, WE ALREADY EXPECT ARIKPO OF NIGERIA, MWAANGA OF ZAMBIA AND (TO SERVE AS PRESIDENT OF SC UNTIL END OF MAY) RAMPHAL OF GUYANA AND SWAPO HEAD NUJOMA. THERE WILL DOUBTLESS BE OTHER FONMINS.

4. OUR INITIAL APPROACHES TO AFRICANS IN CORRIDORS PER PARAGRAPHS 2 AND 3 OF TEFTEL A HAD BEEN FORTHRIGHTLY REBUFFED BY PERM REPS, OF NIGERIA, TANZANIA, SENEGAL, SOMALIA AND CAMEROON. EACH ASSERTS WITH VARYING VIGOR, THAT MANDATORY ARMS EMBARGO MUST BE SOUGHT; IF WESTERN POWERS WISH TO VETO, THAT IS THEIR PRIVILEGE. EACH FELT VORSTER SPEECH TO BE VERY AMBIGUOUS.

5. DURING AFRICAN LIBERATION DAY CEREMONY AT UN MORNING MAY 23, ZAMBIAN PERM REP BANDA, SPEAKING AS PRESIDENT OF COUNCIL FOR NAMIBIA, SAID THAT VORSTER STATEMENT WAS "EXTREMELY CONFUSING." HE ADDED THAT CAREFUL STUDY IS BEING MADE IN ORDER TO AVOID BEING ACCUSED OF NOT UNDERSTANDING IT. CONFIDENTIAL

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UN CONTROL OF NAMIBIA, HOWEVER, WAS NECESSARY. BANDA SAID HE HOPED THAT BEFORE UPCOMING SC MEETING, THOSE VOTING FOR SC RESOLUTION 366 WOULD AGREE TO SUPPORT NEXT MOVES NEEDED TO ASSURE CHANGE. SC MUST TAKE UP ITS RESPONSIBILITIES, HE CONTINUED, AND ACT ACCORDINGLY. (IRONICALLY, NEW ZEALAND REP, SPEAKING AS WEO CHAIRMAN FOR MONTH, SAID AT SAME CEREMONY. IN TEXT WHICH WAS NOT CLEARED BY ALL WEO MEMBERS, THAT UN "MUST CONTINUE AND INTENSIFY" PRESSURES ON SOUTH AFRICA CONCERNING

NAMIBIA.)

6. WE HAVE BECOME SOMEWHAT CONCERNED THIS AFTERNOON LEST BRITISH AND FRENCH DRAFT APART OWING TO DIVERGING ESTIMATES OF AFRICAN MOOD. THE FRENCH ARE EVEN MORE PESSIMISTIC THAN WE ARE ABOUT PROSPECT FOR DISSUADING AFRICANS FROM CHAPTER 7 EFFORT, WHILE BRITISH PROFESS REMARKABLE OPTIMISM. IN LATE AFTERNOON CONVERSATIONS WITH US AND BRITISH, FRENCH EMPAHSIZED THAT THEY ARE NOT AUTHORIZED AT THIS STAGE TO MAKE OUTRIGHT THREAT TO VOTE AGAINST ANY AND ALL CHAPTER 7 LANGUAGE.

7. AT SC CONSULTATIONS MAY 23 LARGELY FOCUSSED ON UNDOF REMOVAL, SC PRESIDENT JACKSON OF GUYANA ANNOUNCED THAT THERE WAS UNANIMOUS AGREEMENT ON BEGINNING NAMIBIA DEBATE MAY 30.
BENNETT

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